IN THE 20TH CHANCERY COURT OF RANKIN COUNTY, MISSISSIPPI

INSIDER, INC.

PLAINTIFF

V. CAUSE NO.: 22-1143

RANKIN COUNTY SHERIFF'S DEPARTMENT DEFENDANT

TRANSCRIPT OF THE PROCEEDINGS HAD AND DONE IN THE ABOVE STYLED AND NUMBERED CAUSE, BEFORE THE HONORABLE TROY FARRELL ODOM, CHANCELLOR, ON THE 16TH DAY OF FEBRUARY, 2023, IN BRANDON, MISSISSIPPI

APPEARANCES:

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COUNSEL FOR PLAINTIFF

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COUNSEL FOR DEFENDANT

REPORTED BY: MIRANDA M. SCHOGGEN, RPR, CSR

THE COURT: Today is Thursday, February 16, 2023. This is the Rankin County Chancery Court The Court has one matter on its Place 2 courtroom. 8:15 a.m. docket, the time now being 8:19, that being Insider, Inc., v. Rankin County Sheriff's Department, Cause Number 22-1143. We're here on a motion to dismiss, motion for

We're here on a motion to dismiss, motion for judgment on the pleadings, or in the alternative, motion for summary judgment filed by Rankin County Sheriff's Department.

Present before the Court is Mr. Jason Dare who represents the Sheriff's Department. Also present is Ms. Paloma Wu who represents the Insider, Inc.

I take it Mr. Feldman is not an attorney?

MS. WU: Correct.

THE COURT: Mr. Dare, your motion. You ready to argue?

MR. DARE: I am, Your Honor.

THE COURT: Go ahead. The floor is yours.

MR. DARE: Thank you, Your Honor. Again,

Jason Dare, here on behalf of the Defendant, Rankin

County Sheriff's Department. Your Honor,

essentially, this action was brought pursuant to

25-61-13. It's a -- it was a confidentiality

hearing under the Public Records Act, that meaning

that the Plaintiff wanted a determination of whether or not certain records are and/or should remain confidential. Luckily for the Court, the issues before Your Honor have been essentially resolved.

The Plaintiff requested as part of their relief the production of certain records. All of those records have been produced as of today's date.

Accordingly, I present to the Court that this entire matter is — the relief requested is moot. And accordingly, without getting into all of the underlying arguments in the initial motion to dismiss, the Rankin County Sheriff's Department submits that this matter should in fact be dismissed on the basis of mootness.

As an additional aspect of their relief, the Plaintiff requested attorney's fees, costs, and expenses. I do not believe that those were warranted in this case, and accordingly I would respectfully request the Court dismiss this action and order that each side pay their own respective attorney's fees, costs, and expenses.

Thank you, Your Honor.

THE COURT: Ms. Wu, any response?

MS. WU: Good morning, Your Honor.

THE COURT: Good morning.

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Insider believes that the -- believes that the matter is not moot for two reasons. it's a live controversy. Insider -- we this morning filed a motion to supplement the complaint to include that Rankin County Sheriff's Department again withheld publicly -- public incident report information pursuant to a pending request that was filed by our client on February 1st. So we got the response that the public information was being withheld a few days after our status conference. received that response on February 8th that they were going to provide a document that was withholding all of the public -- or most of the public incident report information. So we have filed a motion asking to supplement the complaint with that information under Rule 15(d) because it is an event that occurred after the complaint was filed. Indeed, it was an event that occurred after the status conference in this case that was a repetition of the prior actions to withhold public incident report information under the Public Records Act. So it's a live controversy. That's the first reason that this action is not moot.

The second reason the action is not moot is that if -- on an independent basis -- and this is,

we plead, in the alternative. In the alternative that the action is not moot because it falls under two exceptions to the mootness doctrine that the Mississippi Supreme Court has adopted under the federal doctrine.

So our, you know, primary argument that it's a live controversy, we're, you know, to supplement the complaint to reflect that. In the alternative, the matter is not moot because it is capable of repetition but evading review. That's the first exception to the mootness doctrine this falls under. And the second independent and alternate exception to the mootness doctrine it falls under is public interest.

So we have outlined the case law for both of those doctrines in a supplemental memorandum that we filed this morning related to our response to the motion to dismiss.

So just to review from the docket, Rankin

County -- we filed a complaint. Rankin County

Sheriff's Department filed a motion to dismiss. We

responded. There was a rebuttal. Then on

February 1st, Rankin County Sheriff's Department

filed a memorandum supplementing their motion to

dismiss with information that they -- you know, upon

which they claimed the action is moot. So this morning we filed a -- our own supplemental memoranda to our response with -- to the motion to dismiss with information about why the action is not moot under those two doctrines.

So the capable -- to take the capable of repetition exception first, I can start with that, and then do the second. Is that helpful at this time, or should I pause? And I have hard copies of all the documents that I'm talking about and I can provide to opposing counsel and --

THE COURT: You're asking me if I need to pause prior to you getting into the arguments related to capable of --

MS. WU: Yes.

THE COURT: -- capable of repetition and capable of review and public interest?

MS. WU: Yes. Exactly.

THE COURT: Go ahead.

MS. WU: Okay. So this matter falls squarely under the capable of repetition but evading review exception as it has been adopted and then explained in case law. In the 1980s the Mississippi Supreme Court adopted the federal doctrine of capable of repetition but evading review and in subsequent

cases proceeded to very broadly interpret it. The bar for what is capable of repetition is very low. It's essentially a reasonable expectation that the same party might be subject to the same type of behavior from the Defendant. In fact, it's even lower than that. There's one case that says, "any plaintiff might be subject to a similar behavior." So we've cited those cases.

We think that it is not -- we think that it would have been a great argument before February 8th but that it's essentially an irrefutable argument after February 8th because they did in fact repeat the withholding of public incident -- public incident report information again. But this doctrine would have applied even without that.

And what they did on February 8th is essentially produce an incident report that's almost completely redacted. That violates the Public Records Act because incident report information -- incident report is -- is included in the narrative and we can show you in our documents an example of what they provided versus what other incident -- unredacted incident reports look like.

So -- but even without the 8th, what we have when we come upon the analysis as of, let's say

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February 1st or the status conference of

February 3rd, the analysis for capable of repetition

but evading review is we are eligible, and it falls

squarely in our favor because -- because of the

behavior of the Defendant.

So in February of 20- -- February 17th of 2022, Insider requested these incident reports. February of 2022. They went back and forth with Rankin County Sheriff's Department for -- for many months. And after 11 months, so 140 days after they missed the statutory deadline, which was seven working days after the request -- so after 140 days we brought this case on behalf of Insider because we were unable to get the public records that they had The -- the -- Rankin County was making a requested. broad range of reasons why they didn't want to do it, but it all boiled down to them saying, "There's an investigation going on. We don't -- this is investigatory information and we can withhold it." So they waited seven months -- that's 228 days after the statutory deadline had passed -- to produce the incident report pertaining to the death of Mr. Cameron. So instead of seven days, it was 228 days.

More than ten months after the statutory

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deadline passed -- so that was 332 days -- Rankin

County finally produced the incident report relating
to the death of Mr. McKinley. And more than

eight months after the statutory deadline had passed
to produce incident reports -- so 263 days after the
deadline had passed -- Rankin County produced the
incident report of Mr. Rushton.

It -- that is a pattern of behavior of violating the Public Records Act. So the Public Records Act was violated for hundreds of days by the time they finally gave the incident reports. based on the explanation in the cover letters for why they were giving them when they did hundreds of days late, it's very clear that Rankin County's practice is to say, "If there's an officer-involved shooting and there's an investigation of either the person that shot or the one that got shot, this -public incident report information is now investigatory and we can withhold it until criminal investigations have resolved themselves." So that's the approach that Rankin County has taken and continues to take. That approach is a violation of the Public Records Act.

So the Public Records Act is very clear on this question. We don't get to have all the interviews

with witnesses while an investigation is going on. We don't get to know what the neighbor saw when an investigator goes and asks them. But in -- in Mississippi we get to know what happened when the person who was called showed up. That's the incident and that's an incident report.

And there's a lot of Ethics Commission decisions that we have in painstaking detail reviewed in our response -- our memorandum in support of our opposition that explains incident reports are not something you can just call investigatory because the incident is being investigated. And we know this because the Public Records Act goes out of its way to say an incident report may not be withheld.

The second exception to the mootness requirement that makes clear that this action, even as of our status conference on February 3rd, was not moot is because the public -- there's a public interest doctrine where essentially the Mississippi Supreme Court has said there may be cases where the case or controversy looks like it is -- it has sort of -- it -- like the parties -- nobody is -- that there may be a ruling and it may be to nobody's detriment or nobody's benefit necessarily, but if

it's about a great public interest, then there should be a ruling. So we detailed the case law in our supplemental memorandum on that subject.

And, again, we think this -- this right -- the issue of, you know, one of the largest counties and one of the most powerful sheriff's departments not following the law that all -- that many, many, many other law enforcement agencies follow with regards to incident reports is of great public interest.

So -- especially when there are questions about what happened, people ought to have -- and the law requires -- that access to the incident report, which is what happened when people walked in and what did they see.

The fact that there's a criminal investigation about the incident doesn't convert it into exempt investigatory documents. And we know that because almost every single incident report involves somebody who was probably arrested or they tried to arrest somebody and there are criminal charges pending. So if having criminal charges pending or a criminal investigation pending converted every incident report into an exempt document, then it would conflict on its face with the black letter law that says incident reports cannot be withheld.

So the legislators have spoken on this issue. We don't have to reinterpret it. We don't have to wonder about their wisdom in making public -- you know, making incident reports public. We don't have to question whether it would pass today or whether it would pass before. Indeed, public -- public -- the Public Records Act says, specifically, incident reports are part of the public record.

Rankin County Sheriff's Office has repeatedly, one way or the other, withholding public incident report information (sic). The fact that they withheld it with one hand the last 336 days and then withheld it through redaction the last 15 days -- doesn't matter how they do it. The violation is in the withholding.

Thank you, Your Honor.

THE COURT: Any rebuttal, Mr. Dare?

MR. DARE: I do, Your Honor.

So first off, the Court does not have to consider arguments and new claims made for the first time -- literally for the very first time at a hearing on a motion to dismiss. The case that we're here before the Court on is the production of records relating to Cameron, McKinley, and Rushton. And those were produced at a time. They were

withheld for a very specific reason. There was an investigation going on. As soon as that concluded, they were immediately produced. Within the next day they were produced. Those records have been produced as of today's date.

And, accordingly, it -- this case is moot.

There is no request before the Court for declaratory relief saying that there is some custom policy or practice of withholding documents that this newspaper wants.

And I'll specifically draw the Court's attention to Mississippi Code Annotated 25-61-12(2)(b). And, really, the second sentence goes to this: "Where the confidentiality of records covered by this section is being determined in a private hearing before a judge under Section 25-61-13" --

That's what we were here before the Court on on the prior records.

-- "the public body may redact or separate from the records the identity of the confidential informants or the identity of the person or persons under investigation or other information other than the nature of the incident, time, date, and location."

In all records that we have produced, that information has been provided initially. Now, what was not said is that this new case doesn't relate to the same issues on why a redaction was made. And there has been no argument that the prior three cases and this new case are in any way related. I know this because I was retained and assisted in the redaction of those records. The record that was produced was the incident report, and it does contain all of the required information subject to 25-61-3(e), which are the alleged offense, the time, date, and location of the alleged offense, and the property involved, to the extent known.

Accordingly, the dismissal in this case does not preclude Insider from bringing another case. It is not a dismissal on the merits saying that, you know, you can't bring any future claims. And, accordingly, if the Plaintiff wants, all they simply have to do is file a -- for a confidentiality hearing on these new issues that they -- they say are pertinent. And then that will come before the Court, the -- what was redacted -- what was produced and redacted, and a full copy can be provided to the Court so that the Court can make the determination whether or not the unredacted copies should be

produced. But that's in a separate determination.

That's not in this case.

Accordingly, we would seek dismissal. And I've heard no argument on attorney's fees, costs, and expenses to this point, and, again, would believe that each party should bear their own.

For those reasons, I believe that this cause of action regarding a confidentiality hearing on the prior records is in fact moot and should be dismissed.

Thank you, Your Honor.

THE COURT: I've got a question. The vast majority of the cases that are heard here in chancery court have an identifiable beginning and an identifiable end. For example, complaint for divorce is filed, trial is set, witnesses called, evidence put on, and then the judge gives a ruling adjudicating all issues properly brought before the Court. My question here is: Is that what we're doing here today? All right. We're here on a motion to dismiss, judgment on the pleadings, or, in the alternative, summary judgment. I would love to be able to give a ruling on what looks like all the issues affecting the parties, but I don't want to necessarily do that if this is just step one and

we're going to have to have a trial with witness testimony down the road. Can we all agree -- or do we all agree that this is it? If I make a ruling on the motion before the Court, that resolves everything brought by the parties, whether I find in favor of the Insider or Rankin County Sheriff's Department. Is this a terminal proceeding for this case?

MR. DARE: For this case, yes, Your Honor.

THE COURT: What would you say, Ms. Wu?

MS. WU: My client has an appeal if -- if there's a --

THE COURT: Yeah. No doubt about that.

MS. WU: Okay.

THE COURT: But what I'm saying is if I find,
let's say for the Sheriff's Department, are you
going to argue, "No, there's still more that we need
to take care of here in front of the chancery court
before we can have a final judgment appealable"?
Sounds like from Mr. Dare that if I find in favor of
Insider, he agrees that it is done. I'm just making
sure that we're all on the same page, that this is,
for all intents and purposes, the trial of all
issues presently before the Court.

MS. WU: Your Honor, Plaintiffs seek an

injunction requiring that Rankin County stop violating the Public Records Act and withholding public incident information. If we were to get that order, that would be all for us in this court. If you were to find that Rankin County Sheriff's Department -- you were to grant their motion to dismiss, I can't at this -- I can't at this time think of anything other than, you know, potentially if we were to argue -- we were to come back with a new case. But I think that it would be a waste of judicial resources to come back with a new case when this is the same transaction or occurrence. I mean, this is the same -- this is the same behavior of Defendant; this is the same harm by the Plaintiff. So we do think it should be considered as one matter.

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THE COURT: Are you talking about this new stuff contained in the motion filed today?

MS. WU: Yes, Your Honor.

THE COURT: Right. Mr. Dare made some bold statements. I want to see if you agree with them.

And that was, ignoring your motion filed today, everything is moot. They've turned over the documents that you've requested and there is nothing more for them to turn over based on your requests.

Do you agree, as far as those four individuals listed in the original complaint?

MS. WU: No, Your Honor. The mootness exception falls squarely, you know, as to why. I'll also read you a couple of quotations. So it's -- the mootness exception applied to cases where there's an expectation that -- where there's -- the reasonable expectation exists that the Defendant could be subject to the same kind of litigation by the Plaintiff about the same issue and whether the allegedly wrongful behavior could be reasonably expected to reoccur.

So three requests, they all took over 100 days to get --

Okay. Sorry.

THE COURT: I get that.

MS. WU: Okay.

THE COURT: But do you agree, yes, it took a long time, but they produced what we asked for?

MS. WU: No. I think that as of March 1st, 2022, Rankin County Sheriff's Department violated the Public Records Act. The Public Records Act includes a remedy for violation. There has been no remedy for Insider for that violation. The violation that occurred on March 1st, 2022, which

was when those documents should have been produced occurred for over 200 days. And every single day was a violation. And there is no remedy at law. If Rankin County Sheriff's Department withholds investigatory -- I'm sorry -- withholds incident reports until the day somebody walks into court, this is -- this is -- this is -- it's behavior that -- it is -- it's against the law, frankly. And if they're allowed to claim mootness, then it will be -- to Insider, it will be an absolute vindication of the bad faith way that they have addressed requests for public records under the law.

THE COURT: I'm seeking an answer to this question. They produced documents, albeit late -- egregiously late according to the Insider -- but did they produce what you asked for? Are there any other documents out there they have not produced that you're -- that were still subject to that public record request?

MS. WU: The public records request filed February 17th, 2022, we are not at this time seeking other records related to that.

THE COURT: The Court's in sort of a conundrum here because the complaint filed by Insider, Inc., seeks this relief: Insid- -- quote, Insider

requests that this Court order RCSD to produce the
public records sought; and for Defendant's failure
to produce the public records, to award to Insider
all costs and expenses, including attorney's fees,

close quote.

Doesn't contain a request for declaratory relief. I don't know if this Court should be in the business of giving advisory opinions, but at the same time, if Rankin County Sheriff's Department was in violation of the Public Records Act at the time the complaint was filed, I've got to address it for the costs, expenses, and attorney's fees awards part of your complaint. And of course the Public Records Act gives the Court discretion to award costs and expenses.

The Court is not pleased about seeking to amend or supplement the complaint to add additional incidents that weren't contained in the initial complaint, particularly when that was filed on the day that we apparently agree that this is the terminal proceeding, the equivalent of a trial.

Each case would have different factual differences.

But if I'm going to address whether

Rankin County violated the Rankin County -- or the

Public Records Act so that I can address attorney's

fees and costs in the initial complaint, I've got more questions. Most of them directed to Dare, which are this: I haven't seen what was -- I don't think I've seen what was actually produced to Insider, Inc., to make this moot. Do you have that? I kind of feel like I need to see it to see if it contains incident report information as opposed to investigatory report information.

MR. DARE: I do not have that with me here today. I brought copies during our prior hearing and left those copies with the Court. I can --

THE COURT: Okay. So I do have them?

MR. DARE: -- supplement -- I believe so.

THE COURT: Okay. Well, then that's what I've looked at. I just wanted to make sure that was it. So why delay giving it to them? Explain it to me like I'm a kindergartener. Was it because MBI had an ongoing investigation and that's why you didn't turn over incident reports?

MR. DARE: That is correct. So the incident report information relates to any and all law enforcement agencies. The Rankin County Sheriff's Department is obviously a law enforcement agency.

MBI is also a law enforcement agency. The Public Records Act specifically authorizes the withholding

of those documents through the incident --1 2 investigat- -- investigatory report information. 3 And --THE COURT: Wait. 4 5 MR. DARE: -- it also says --THE COURT: Wait. You're saying that that law 6 7 allows withholding of incident reports through the 8 investigatory report exception? 9 MR. DARE: That is correct. So -- and -- and what has been done -- and the Ethics Committee --10 excuse me. The Ethics Commission opinions on the 11 12 issue specifically address that the information in 13 25-61-3(f) subsections (i) through (vii), that those are the types of information that can be redacted 14 and/or withheld as investigative report type 15 16 information. 17 THE COURT: What was that cite again? 18 MR. DARE: It is 25-61-3, and it's (f). 19 So (e) under that section defines what an 20 incident report is. And an incident report, according to all opinions that have been given on 21 these issues, includes at a minimum, the alleged 22 23 offense, the time, date, and location of the alleged

Whereas, the information contained in an

offense and the property involved.

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investigative report can be records that are compiled in the process of detecting and investigating any unlawful activity. One goes on, "records that would reveal the identity of informants and/or witnesses; records that would prematurely release information that would impede the public body's enforcement investigative or detection efforts; or records that would disclose investigatory techniques and/or results; records that would deprive a person of a right to a fair trial or impartial adjudication; records that would endanger the life or safety or public official or law enforcement personnel or confidential informants or witnesses; records pertaining to quality control or peer review activities; or records that would impede or jeopardize a prosecutor's ability to prosecute the alleged offense."

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The investigative report information is extremely broad. And the way it has been interpreted in the past and what Rankin County Sheriff's Department relied on is that there are certain minimum requirements of information that cannot be redacted — those being in the incident report — the alleged offense, the time, date, and location of the alleged offense, and the property

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involved. That information was initially produced in the three cases at issue and in the -- this additional one that -- that Plaintiff wants to bring in. All of that information was produced. What was

THE COURT: A narrative description?

MR. DARE: The narrative description about what actually happened there, that was being investigated and that was at issue not only in an underlying criminal proceeding but also in an investigation by

THE COURT: So the narrative description contained in the incident report, the Sheriff's Department claims that is investigatory?

MR. DARE: It contains investigatory report information. That is correct. And it absolutely does. It -- what the Sheriff's Department did, for instance, to obtain that information, that is how they got there, what happened, what techniques were used to obtain information --

THE COURT: These top secret investigatory techniques that the Sheriff's Department uses?

MR. DARE: Whether it's top secret or whether it's just a general informal technique that they use, even if they are applying national standards

that all sheriff's departments use, those are still investigatory report type information, specifically pursuant to (f)(iv).

THE COURT: Subsection (iv), yeah.

MR. DARE: Right.

THE COURT: But you can redact that from a narrative description. And I'm only asking that because "incident report" is defined as a narrative description.

MR. DARE: Correct. And that's what has been

THE COURT: But it sounds like you've redacted the narrative description.

MR. DARE: The -- the date, the time, the individuals involved and the objects involved were not redacted.

THE COURT: But if my memory serves me correctly from my limited experience in criminal law, an incident report goes something like this:

"I, Officer McElhenney, arrived at the address of blank at such and such time where I encountered a person lying prone on the floor from an apparent overdose, and I saw next to them pill bottles and there was a pool of blood."

Would that be investigatory?

MR. DARE: The incident report portion of it. 1 2 The items involved would be the last portion of it 3 according to every opinion that I have seen. the object involved, the "I saw a pill bottle" and, 4 5 you know, whether it's illegal narcotics or what have you. Now --6 7 THE COURT: Would that be investigatory or 8 incident reports? 9 MR. DARE: Half and half. THE COURT: How would it be investigatory? 10 MR. DARE: The beginning portion of it. 11 12 What -- again, depends on if it's -- is it a 13 knock-and-talk, is it based on a warrant, is it -how did the officer get there, how did the officer 14 get back into the area where the illegal -- let's 15 16 assume it's illegal narcotics because that would be 17 the only reason it would get in front of a criminal 18 proceeding or a -- there would be an indictment. 19 How the officer got back to there, correct. 20 THE COURT: Would be investigatory? 21 MR. DARE: Absolutely. It is --22 THE COURT: Rather than a narrative 23 description? How is that investigatory, that he walked in the house? 24

MR. DARE: How he got into the house, correct.

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That is -- that is the technique used to investigate illegal narcotics. And, Your Honor, the -- the issue isn't as broad as what the -- at least on the attorney's fees, isn't as broad as what the Court is construing right now. And certainly if -- if we need to get into the Jenkins matter, we can get into that and I can -- the -- the full report can be provided to the Court and --

THE COURT: Are we talking about the Jenkins being the person that was involved in this amendment filed today?

MR. DARE: Correct.

THE COURT: We're not getting into that.

MR. DARE: Okay. So the issue is only whether the Rankin County Sheriff's Department in the past cases, in good faith reliance upon prior Ethics Commission opinions and other opinions, withheld that — those documents. It is not whether or not it was proper. It was whether or not it was done in good faith or bad faith, and that's the only issue on attorney's fees. And I would submit that based on a reasonable interpretation of the Ethics Commission opinions that we cited to the Court and all of the opinions at issue, that there cannot be a finding of bad faith in this particular case and,

accordingly, attorney's fees are not warranted. The good faith/bad faith dichotomy is -- that's actually found in one of the cases that the -- I think the Plaintiffs have cited. That's the Mississippi Department of Audit versus Gulf Publishing.

THE COURT: Ms. Wu, can you -- do you have what he actually -- what the Rankin County Sheriff's Department actually produced?

MS. WU: We do, Your Honor.

THE COURT: Okay. Can you point to me something in there that was redacted originally but that you claim does not constitute investigatory materials?

MS. WU: So, Your Honor, Rankin -- as you -- as you heard Rankin -- as you heard Rankin County say, their position is that incident reports -- an incident report's information can be withheld under the investigatory report exception and they withheld the entire documents.

THE COURT: They withheld -- I didn't hear that. I heard that "we put the who, what -- or who, when and where."

MS. WU: No. They -- I don't know -- I don't know -- I don't know what -- I don't know what the County is referring to. They withheld the entire

document.

THE COURT: Okay. Well, then show me something in that document that you claim is incident report and not investigatory materials. Because what I'm hearing from the Sheriff's Department is they're going to make as broad of a definition of "investigatory" as they possibly can get away with to avoid the public knowing what's going on.

MS. WU: Yes, Your Honor. We -- we can provide those and we can walk you through those. However, I want to be very, very careful in this hearing about judicial economy and not responding to arguments that aren't supported by authority.

So they withheld the entire document. There is no authority upon which you can withhold an entire incident report. So I really don't -- I'm -- I am -- I am -- we can walk through it, but there's also an issue with throwing smoke. I have heard the County refer multiple times to "every ethics report I've read, all the cases I have seen, all the cases that we" -- I don't know a single ethics opinion that says you can withhold an incident report under the investigation. I don't know -- and all the ones that were cited in the County's -- in the County's brief, we went through every single citation and

explained why they didn't -- they didn't say what
the County said those cases said.

So, truly, this is a black letter law question.

Does the Public Records Act -- is it violated when
you withhold entire incident records and say they're
investigatory.

THE COURT: I --

MS. WU: There's no hairsplitting.

THE COURT: I agree with you. The law is not ambiguous. Right. Incident reports are different from investigatory reports. There is a clear, strong public policy to produce incident reports so the public knows what our law enforcement agencies are doing when they're trying -- or supposedly trying to protect investigators. I get it. You win on that. But what I'm hearing from Mr. Dare is, "We did produce the incident report. We just redacted pretty much everything under the claim that it's investigatory, but we did say who, where, and when."

MS. WU: I will triple-check.

THE COURT: And I may be splitting hairs.

MS. WU: They did not produce incident reports in this case as it's before us.

THE COURT: Okay. So which gets back to my other question. Are you -- is that true?

MR. DARE: The Rushton one did not have any incident reports.

THE COURT: The Russian one?

MR. DARE: Rushton.

THE COURT: Oh.

MR. DARE: It was purely by an investigator that came afterwards. I believe it was Rushton. It may have been the McKinley one. The -- there were two -- and Damien Cameron would have been included -- where the -- all of the information that could have been released, date, time, items at issue, all of that information was released.

And I -- if I recall correctly, with the

Cameron, the report the -- of the officer on the

scene was not redacted in its entirety and produced
that way, which I believe could have been done. And

I specifically made a reference to there is this

report. It is -- I acknowledge that the report was
out there. However, the entirety of it, I believe
was an investigative report. And, accordingly, you
know, for instance, I guess the date of the incident
in hindsight could have been released. The name of
the individual could have been released. If all

of -- if that is true, however, it's harmless error
because the other documents released had everything

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that an investigative report would otherwise have.

What you typically have in this type of case is you have a -- a general short report, and then you have other reports from investigators, all of those kind of things. I was not able to locate that initial short report in the three that we were involved with. And so it was the report of the officer that was at issue.

And I would note, Your Honor, that similar to what the Rankin County Sheriff's Department did, MBI also did. It would -- MBI's report once the MBI agent arrived on the scene in Damien Cameron, I believe is before the Court. And it was nothing more than, I, Agent so and so with the Mississippi Bureau of Investigation arrived on the scene and began talking to, and then it's nothing until "and then the individual was transported to the hospital." And it is the exact same general premise.

THE COURT: I'm holding in my hand what I would consider to be an incident report from a road deputy, Hunter Elward, from this Cameron case.

MR. DARE: Correct.

THE COURT: Right? That was produced by the Rankin County Sheriff's Department post February 8

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1 or on February 8, or right around there, of 2023 2 with nothing redacted. 3 MR. DARE: That is what was produced back in October. 4 5 THE COURT: Very little redacted. MR. DARE: The redactions are for HIPAA 6 7 reasons. THE COURT: Wait. This was produced in October 8 of when? 9 10 MR. DARE: Last year. 11 THE COURT: Of 2022? 12 Is that true, Ms. Wu? 13 MS. WU: Yes. Your Honor, may I address your 14 prior question of whether incident reports were 15 previously -- were previously produced? THE COURT: Was this produced in 2022? 16 MS. WU: Yes. 2022. So --17 18 THE COURT: And this didn't satisfy your 19 request? 20 MS. WU: No. It was produced -- you're talking about Cameron? 21 22 THE COURT: Yes. 23 MS. WU: Yeah. It was produced 228 days after 24 the statutory deadline passed. So February 14th, 25 2022, a year ago, Insider asks Rankin County

Sheriff's Department for three incident reports: 1 2 What happened when they showed up and Mr. Cameron 3 was dead; what happened when they showed up and Mr. McKinley was dead; what happened when they 4 5 showed up and Mr. Rushton was dead. documents -- those incident reports were due 6 7 seven days after February 17th. 228 days later they 8 finally produce Mr. Cameron's; 332 days later they 9 finally release Mr. McKinley's; and 263 days later they finally reduce -- they finally release 10 Mr. Rushton's, and only after they got a no-bill. 11 12 So this is the policy: "We don't release -- we 13 don't comply with the Public Records Act request unless we get a no-bill." That's not the Public 14 Records Act. 15

So I would -- I would like to -- I would like to just cite what happened. So on document number 6 -- I don't have my docket in front of me. I think that's --

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THE COURT: Were all of these produced around October of 2022, or were some of these produced around February 8th, 2023?

MS. WU: No. The first one was produced October; the second one was produced November; the third one was produced January 27th.

THE COURT: And it's the Sheriff's Department's position that that was after the investigations were over?

MR. DARE: The MBI concluded their investigation. It -- honestly, it doesn't typically take long for those to occur. They were presented to grand juries. They were no-billed, and those were produced the day after.

MS. WU: Your Honor, if I may. The -document 61, page 1, is the response as to
Mr. Cameron's incident report. So Rankin County
says the same thing for all three reports, "Our SO
submits that the requested 'incident report'
concerning the July 26th, 2021, Damien Cameron
incident is an investigative report within the
meaning of 25-61-3(f) and thus exempt from
production. Our SO does not oppose producing a
redacted copy of the investigative report at issue
upon final conclusion of the MBI investigation
and/or a final determination in any criminal
proceedings, if any. Portions of the investigative
report" --

So now we're referring to the incident report as an investigative report.

"Portions of the investigative report would

remain redacted pursuant to the remaining exemptions."

So that was the response to Damien Cameron on February 24th. Our client went and back and forth with Mr. Dare, that's not what the public -- that's not what the Public Records Act says. It says inves- -- incident reports are -- nothing in this act shall be the basis for withholding an incident report. She quotes that to the County. The County says, No, too bad. Two hundred some days later, they finally say, "Okay. Fine. You can have it back."

So the same thing happens when you're talking about McKinley. McKinley, "Our SO submits that the requested 'incident report' concerning the August 21, 2021, Shannon Trevor McKinley incident is an investigative report within the meaning of Section" --

THE COURT: Ms. Wu --

MS. WU: -- "25-61-3(f)" --

Yes.

THE COURT: Man, I've got the best court reporter in the state of Mississippi, but she's having a hard --

MS. WU: I'm so sorry.

THE COURT: I'm having a hard time keeping up.

MS. WU: I'm so sorry.

THE COURT: Hey, let me ask this question.

All right. So I don't want to belabor this point.

Let's take Cameron, for example, Mr. Dare. I'm

looking at Hunter Elward's narrative description of

what he encountered that night, and it starts,

"July 26th, 2021, on the above date I was dispatched

to 132 Foote Drive for reported vandalism." Is that

investigatory or incident report?

MR. DARE: The reasons why the date -- the date, I would agree should have -- the date was produced. In fact in the request, the date -- it was requested on this date, and so Insider knew the date. The reasons why you go to a place and what you did to investigate everything at that place, I submit are absolute investigatory practices and techniques.

THE COURT: So it's your position that, "On the above date I was dispatched to 132 Foote Drive for reported vandalism," constitutes investigatory materials?

MR. DARE: The "I was dispatched on this date," probably not.

THE COURT: Okay.

MR. DARE: The second half, "for the reported 1 2 vandalism," I believe that it does. 3 THE COURT: All right. I'm --4 MR. DARE: Because that one -- that is actually 5 not at issue with, you know, what happened at the 6 other residence. 7 So, in other words, why we were even there --8 why the Sheriff's Department was even at the other 9 house, I believe constitutes an investigation into an alleged crime that occurred there. 10 THE COURT: Mr. Dare, you have done a fantastic 11 12 job representing your client to the best of your 13 ability. I think I'm ready to give a ruling on this. 14 15 there something else you wanted to --16 MS. WU: The standard for -- for cost and fees 17 is willing and knowing. 18 THE COURT: Do you have any other examples 19 where an Ethics Commission or a Rankin County -- or 20 a chancery court has sanctioned the Rankin County 21 Sheriff's Department for withholding records under the Mississippi Public Records Act? 22 23 MS. WU: Not to my knowledge. 24 THE COURT: All right. All right. So on

February 17 of 2022, Insider, Inc., a media company,

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sent numerous requests for information to the Rankin County Sheriff's Department related to the deaths of four specific individuals caused either by law enforcement officers or while the individuals were in the custody of the Sheriff's Department, incidents that I don't even have to explain cause heightened interest by the public. They all occurred in 2021.

The Department responded to the request by producing certain information. However, the Department did not produce other information.

Insider, Inc., called those withheld documents incident reports while the Department calls them investigative reports.

The distinction is important because

Mississippi Code Annotated Section 25-61-12

subsection (2), subsection (a) states: "When in the possession of a law enforcement agency, investigative reports shall be exempt from the Mississippi Public Records Act of 1983."

Subsection (c) of that same Section Code states, quote, Nothing in this chapter shall be construed to exempt from public disclosure a law enforcement incident report. An incident report shall be a public record.

It says that in the Code. Therefore, this

Court must determine whether the withheld documents

constitute incident reports or investigative

reports.

The Mississippi Public Records Act defines an incident report as a "narrative description, if a narrative description exists and if such narrative description does not contain investigative information of an alleged offense, and at a minimum shall include the name and identification of each person charged with and arrested for the alleged offense, the time, date, and location of the alleged offense, and the property involved, to the extent this information is known."

Compare that to an investigative report, which is defined as "records of law enforcement agency containing information beyond the scope contained in an incident report and generally will include, but not be limited to, the following matters." And the definition then goes on to list certain matters which would identify an investigative report, like "records compiled in the process of investigating, the disclosure of which would harm the investigation," or, "records that would reveal the ID of confidential informants," or, "records that

would prematurely release info that would impede the investigation," or, "records that would disclose investigatory techniques."

The job of investigating these matters was turned over to the Mississippi Bureau of Investigation per statute. At the time of the Insider's public information request, MBI was still investigating these matters, and criminal proceedings against the officers involved was still a possibility at that time.

The Sheriff's Department informed Insider that the documents withheld were being withheld only temporarily since MBI's investigation was ongoing. The Department agreed to produce the withheld items after a final finding by MBI or the conclusion of any criminal proceedings.

Since the filing of the instant lawsuits -- and I'm talking about the lawsuit filed on July 18 of 2022 -- the MBI investigations concluded. The Sheriff's Department subsequently produced the withheld documents.

It wasn't argued here today and thus I assume it's been waived, but as a preliminary matter, the Court doesn't find that MBI is a necessary and indispensable party.

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The Court has reviewed the documents temporarily withheld by the Sheriff's Department, and per this Court's review, those documents temporarily withheld are incident reports under Code Section 25-61-3 subsection (e). They provide the who, what, when, and where. And any materials contained in those documents -- and I will admit that there are materials contained in those documents that could be reasonably argued to be investigatory materials, but there is still a lot of information in those documents that are not -that -- and the investigatory purposes once the Sheriff's Department takes a real look at what constitutes investigatory materials that shouldn't be turned over to the public, there could have been -- there could have been a lot more that was produced in those narrative statements that constitute the incident reports, not of investigators but of foot soldiers, of road deputies that were called out to the scene and what they observed.

The Sheriff's Department's argument, I believe, is just -- is -- it's casting too wide of a net, particularly when you brace it upon the clear public interest. The state policy regarding giving the

public access to records is that public records
shall be available for inspection by any person
unless otherwise provided; furthermore, providing
access to public records is a duty of each public
body. The purpose of the act is to provide the
public full access to public documents concerning
the conduct of our government, including those that
are investigating crimes and protecting those of us,
especially police departments.

There is to be a liberal construction of the general disclosure provisions of the Public Records

Act. Any doubt concerning disclosure should be resolved in favor of disclosure.

This is not Rankin County Chancery Court saying that. That's the Mississippi Supreme Court saying that.

Openness, honesty, and transparency is a necessary feature of a healthy government. We're talking about the who, what, when, and where. We're talking about the narratives of public law enforcement officers who describe the incident. The public has an absolute right to know the who, what, when, and where. That which pertains to the investigation, yes, can wait for another day once the investigation is concluded. But the day that

our law enforcement officers start shielding this information from the public, all the while repeating, "Trust us. We're from the government," is the day that should startle all Americans.

It's an incident report. It's clearly subject to production. It does not contain classified information, nuclear codes, or trade secrets. It's describing an incident about which our public law enforcement agencies observed. Without any investigatory information contained therein, it needs to be produced when requested.

And I don't think that documents that are clearly incident reports turn into investigatory reports simply by being submitted to a third party investigatory agency. That was already decided, in my opinion, by the Ethics Commission in the Feldman versus Madison County Sheriff's Department case, Cause Number R-17-14. Can't just turn over documents to the DA to prosecute it and say that it's an investigatory report now, even if future congressman DA Michael Guest says it constitutes investigatory materials. It's incident reports. The public has a right to know.

Without question, investigatory materials should be shielded under the Public Records Act

during an ongoing investigation. There may even be situations where investigatory materials should be shielded after the investigation and prosecution has ended. Those situations are noted in the definition of investigatory materials that talk about the protection of confidential informants or when it's necessary to protect the lives of law enforcement officials or to protect investigatory -- top secret investigatory techniques.

Here, this Court believes, after looking at the actual documents produced subsequently, that there was information contained that could have been -- that should have been produced and could have been redacted in part. Right?

I agree with Mr. Dare that even in

Hunter Elward's narrative that there is information
that should have been redacted because it

constitutes investigatory materials. But even as

Mr. Dare admitted, just looking at that first

sentence, there was information that they could have

produced and could have redacted. I think that's at

best going against the spirit of the Public Records

Act of the State of Mississippi and would constitute
a violation.

Now, whether I'm going to sanction the

Sheriff's Department, I'm not. I mean, I couldn't find, and the Insider couldn't tell me, where the Rankin County Sheriff's Department has been sanctioned previously for withholding documentation under the Mississippi Public Records Act. I do believe that the Sheriff's Department held a reasonable basis -- it's not Rule 11 sanctionable. And I hope that the Sheriff's Department makes a better effort -- instead of just withholding everything and calling it investigatory materials puts an effort into making a determination of what constitutes an incident report and what constitutes investigatory materials contained in a narrative.

Yes, I'm sure the Rankin County Sheriff's

Department would love it if no media organizations

were poking around until the investigation was over,

but I think the overriding interest of the public to

know what's going on and how these investigations

are going -- or what -- the who, what, when where,

it just overrides that. And I think that in the

future a little bit more effort is put into

redacting incident -- information contained in

incident reports that are clearly not investigatory

in nature. I think we'd probably have a few less

lawsuits and taxpayers' money spent, but I don't

know.

That's going to be the ruling of the Court.

I'm not going to take up and I'm going to deny any requests to supplement or amend the complaint. Not on the day that we're set to take care of all of this. But I'll -- you know, I'll make a finding that I believe that they were late in producing these documents to you, they should have produced them sooner, and that they could have produced them much sooner properly redacted. They've since produced them since the investigation has ended. I haven't heard any allegation that the Sheriff's Department was at fault or anything along these lines.

MR. DARE: No, Your Honor.

THE COURT: And there's nothing invidious or insidious underlying this. It's just -- this Court believes that better efforts could be made to produce these documents, even with proper redactions. But I'm not going to sanction them because I can't find any other case. And what I have found in these Ethics Commissions and other chancery court cases that deal with the Mississippi Public Records Act is if there's no prior violation of it and if there's a reasonable basis for the

withholding of it, then the sanctions slash attorney's fees and court costs aren't awarded. I'm going to follow through with that and not award them in this case.

Any questions, Ms. Wu?

MS. WU: Your Honor, may we have a few hours to look and see if we could -- if there is a prior violation? I just don't know if we know if --

THE COURT: If I was seeking to hold the

Sheriff's Department under the fire and seeking to

have them pay costs, I would have come loaded for

bear to show how they have -- there are Ethics

Commissions and other chancery court cases that have

shown willful violations. So, no. I mean, this

is -- this is it. I've got other cases I've got to

take up.

MS. WU: Your Honor, one thing we would add is we think that it's in the equitable power of the Court to provide declaratory judgment. That's all.

THE COURT: Sure. I understand, but in these fact intensive types of cases, I think this is as much of a declaratory judgment as I can provide.

Mr. Dare?

MR. DARE: Your Honor, I have a proposed order. It's short. I understand the Court wants to make a

finding of fact. I believe that was -- that was

done on the record here. And I have an additional

copy for Ms. Wu. May I present this?

THE COURT: You may.

What I can do is handwrite in this on paragraph 3, "Additionally, the Court finds that an award of attorney's fees, costs, and expenses is not warranted in this matter. However, the Court incorporates its bench ruling made in this matter concerning the underlying issue of whether Rankin County Sheriff's Department should have or could have actually produced a portion of these documents sooner than they actually did," something along those lines.

MS. WU: Your Honor, I apologize. I don't have the citation, but the Public Records Act requires that if an agency withholds records or charges too much for the records, there is a penalty, I believe, of \$100 -- \$100 per violation.

THE COURT: Where is that?

MS. WU: I'm so sorry.

THE COURT: Even if this Court has found that there was an arguable reasonable basis for the initial withholding?

MS. WU: I believe it's -- I don't want to

speak until I -- I'm very close to it. I can
just --

THE COURT: I'm looking at 25-61-15, which states that "Any person who shall deny to any person access to any public record which is not exempt under the provisions of this chapter or who charges an unreasonable fee" --

It sounds like we're on the same page here, Ms. Wu.

-- "may be liable."

I'm saying the Court is exercising its discretion and -- since it doesn't say "shall" is exercising its discretion since there are no other reported violations anyone can show to me.

All right?

But it sounds like maybe you have one now.

MS. WU: Your Honor, I believe Rankin County is currently violating it with a current records request, but -- however, I believe that there are three -- there are three are three occurrences, and I believe the -- every time there was a denial, there was an appeal where the very law that you cited on the bench today was cited to Rankin County. And the very law that you cited on the bench today, we brought -- we brought in this

case in July. And it's -- they still didn't produce until October. We had -- we had telephone conversations. They still didn't produce until November. We were litigating this. They didn't produce until -- until January. I think that it's -- if this is what good faith looks like, I am terrified to see what bad faith looks like. This is --THE COURT: Thank -- thank you, Ms. Wu. are -- just like Mr. Dare was -- representing your

THE COURT: Thank -- thank you, Ms. Wu. You are -- just like Mr. Dare was -- representing your client with zealous advocacy and it's very admirable, but the Court's not going to issue a sanction or penalty at this time.

MS. WU: Thank you, Your Honor.

THE COURT: Or in this case.

MR. DARE: Your Honor, I can submit a Word copy of this proposed order to the Court so that any additional information that the Court stated on the record or incorporating the Court's bench ruling can be added by Your Honor, if you'd like.

THE COURT: All right. I'm going to give you and Ms. Wu time to see if y'all can produce a document agreed as to form --

MR. DARE: Understood.

THE COURT: -- but is reflective of this

Court's ruling. MR. DARE: We'll work on that this afternoon. THE COURT: Very good. Y'all are excused with the thanks of the Court. (Proceedings held February 16, 2023, concluded.)

CERTIFICATE OF COURT REPORTER

I, Miranda M. Schoggen, Official Court Reporter
for the 20th Chancery Court District, State of
Mississippi, hereby certify that the foregoing 52 pages,
and including this page, contain a true and accurate
transcription of the proceedings in the case of <i>Insider</i> ,
Inc. v. Rankin County Sheriff's Department, Cause No.
22-1143, in the Chancery Court of Rankin County,
Mississippi, as taken stenographically by me at the time
and place heretofore stated, and later reduced to
typewritten form by me by means of computer-aided
transcription to the best of mv skill and ability.

I further certify I am not in the employ, of or related to, any counsel or party in this matter and have no interest, monetary or otherwise, as to the final outcome of the proceedings.

I do further certify that my certificate attached hereto applies only to the original and certified transcript. The undersigned assumes no responsibility for the accuracy of any reproduced copies not made under my control or direction.

WITNESS my signature, this the 22nd day of February, 2023.

Miranda M. Schoggen
MIRANDA M. SCHOGGEN, RPR, CSR #1869